

Repeat imprisonment

Imprisonment aims to prevent crime and enhance community safety by removing offenders from the public arena and acting as a deterrent to potential offenders, as well as meeting society's need for reparation or retribution for crimes committed.¹ However, while a period of imprisonment may deter some people from re-offending, in others it may foster further criminal behaviour.²

Measuring repeat imprisonment is one way of gauging recidivism (repeated or habitual participation in crime). Studying the characteristics of people who have been imprisoned more than once, and understanding trends in criminal career development can provide valuable evidence for designing crime prevention strategies.

At 30 June 2009, there were 29,300 prisoners in Australia. This is equivalent to an imprisonment rate of 175 prisoners per 100,000 adults in Australia. Since 1989, the imprisonment rate has increased by around two-thirds.

How common is reimprisonment?

Over half (56%) of the people in prison in 2009 had been imprisoned before. However, this does not necessarily indicate the rate of reimprisonment, as it does not account for the people who are released from prison, but not reimprisoned. It is also influenced by the number of first time prisoners entering the system, and the length of sentences.

A more valid measure of reimprisonment can be made by following over time a group of people who have been released from prison, and taking the proportion of that group who re-enter the

Data source and definitions

This article is based on a forthcoming research paper *An Analysis of Repeat Imprisonment Trends in Australia using Prisoner Census Data from 1994 to 2007*. The analysis is based on a longitudinal dataset built from the annual National Prisoner Census collected by the ABS. The analytical model used is explained on page 3 of this article.

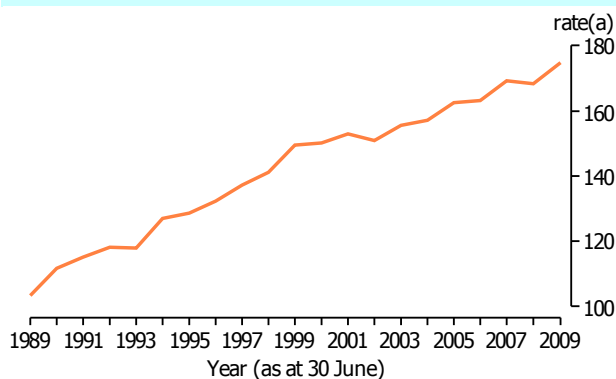
The Prisoner Census provides a snapshot of the adult prisoner population at 30 June each year, and is collected from administrative data sources maintained by corrective services agencies in each state and territory. Within each state or territory, every prisoner is assigned a unique prisoner identification number. This number allows the presence or absence of individual prisoners to be followed over time at each Prisoner Census, and enabled the construction of a 14 year (1994–2007) longitudinal dataset. This dataset is used to identify prisoners with multiple imprisonment episodes.

Prisoner refers to a person held in custody. The imprisoned population includes remandees, some of whom may be found not guilty by the court. In all states and territories people remanded or sentenced to adult custody are aged 18 years and over, except Queensland where 'adult' refers to people aged 17 years and over.

Release refers to a proxy measure derived from the absence of a prisoner's record in a subsequent Prisoner Census. Information on the release of prisoners is not collected by the census, so people's 'disappearance' from the Prisoner Census is used as a proxy of their release from prison, and their 'reappearance' as a proxy of their reimprisonment. The interval between the year of release and the subsequent reimprisonment is approximated by the number of years between the release year and the first census year of the reimprisonment.

The Prisoner Census does not capture all prison episodes, that is it does not capture the entire inflow and outflow of prisoners during the year. Short prison episodes can be missed if they do not span 30 June, which may result in both an underestimate of the number of prisoners serving multiple spells of imprisonment and an underestimate of the number of prison spells for prisoners identified as serving multiple terms. It is also not possible to link prison episodes that occurred in different states and territories.

Imprisonment rate



(a) Prisoners per 100,000 people aged 18 years and over. From 1989 to 1993 rate is for people aged 17 years and over.

Source: Australian Prisoners: results of the National Prison Census, 30 June, issues 1989–1993, Australian Institute of Criminology; [Prisoners in Australia, 2004](#) and [2009](#) (ABS cat. no. 4517.0)

prison system at a later date. Over the four years from 1994 to 1997, 28,600 prisoners were released from Australian prisons (the 1994–1997 release cohort). The analysis in this article is based on this group of people.

Within 10 years of their release, two in five people in the 1994–1997 release cohort had been reimprisoned. The rate of reimprisonment increased relatively rapidly in the early years following release, then levelled out over time.

Prisoners released in 1994-1997, selected characteristics of offenders

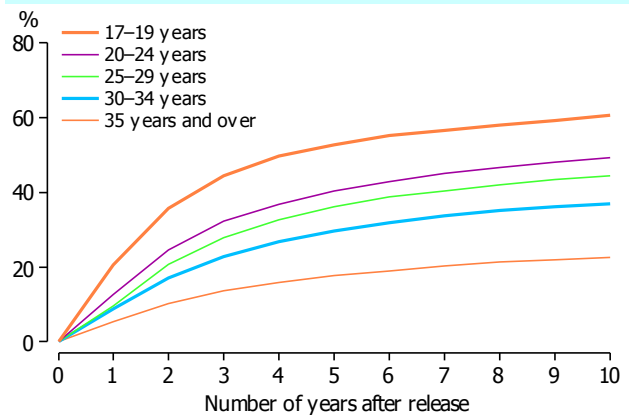
Reimprisonment rate within 10 years of release	
Selected characteristic	%
Men	39.7
Women	31.3
Age at release	
17-19 years	60.7
20-24 years	49.3
25-29 years	44.4
30-34 years	37.0
35 years +	22.6
Indigenous	57.9
Non-Indigenous	35.0
Has prior imprisonment	49.9
No prior imprisonment	25.1
Australia	39.2

Source: ABS data available on request

Who gets reimprisoned?

As the characteristics associated with reimprisonment are often aligned with other characteristics, a regression model was used to isolate the most important factors (see the box on page 3). Results of the modelling showed that reimprisonment was strongly associated with already being a recidivist prisoner, as opposed to being in prison for the first time. Also strongly associated with reimprisonment were the characteristics of being young, of Aboriginal or Torres Strait Islander descent, or, to a lesser extent, being male.

Prisoners released in 1994-1997, cumulative reimprisonment rate, by age at release and time to first reimprisonment



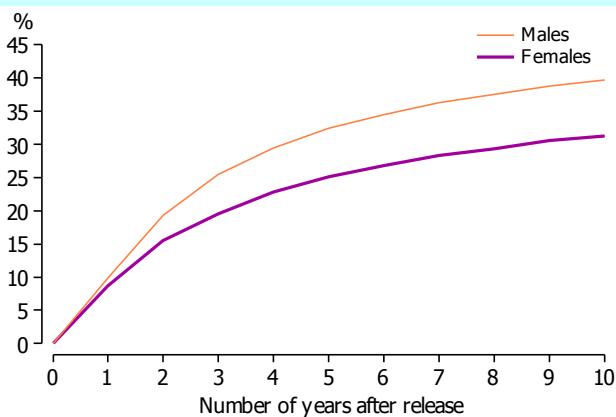
Source: ABS data available on request

During the 10 years after being released, men were more likely than women to return to prison. Although this gap was quite small at the beginning it increased with the passage of time. By the tenth year, 40% of released men had been reimprisoned at least once, compared with 31% of released women.

Younger prisoners were more likely than older prisoners to be reimprisoned following release. Within 10 years of being released, the reimprisonment rate for the teenager group (those aged 17-19 years when released) was 61%, compared with 23% for those aged 35 years and over.

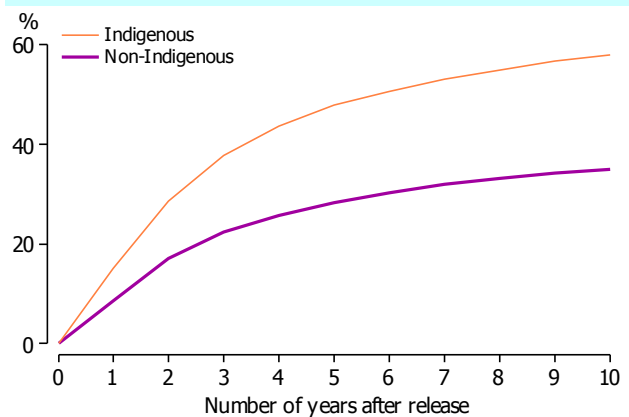
The reimprisonment rate of Aboriginal and Torres Strait Islander people within 10 years of release was around 1.7 times that of non-Indigenous people.

Prisoners released in 1994-1997, cumulative reimprisonment rate, by time to first reimprisonment



Source: ABS data available on request

Prisoners released in 1994-1997, cumulative reimprisonment rate, by Indigenous status and time to first reimprisonment



Source: ABS data available on request

Prisoners released in 1994-1997, states and territories

Reimprisonment rate within 10 years of release

State or Territory	%
NSW/ACT	39.3
Vic.	37.8
Qld	42.1
SA	35.5
WA	38.3
Tas.	32.8
NT	48.2
Australia	39.2

Source: ABS data available on request

...states and territories

Within 10 years of their release, 48% of prisoners in the Northern Territory had been reimprisoned, compared with the national average of 39%. However, this high reimprisonment rate reflects the demographic characteristics of its prisoner population (such as Indigenous status and age) which are associated with high rates of reimprisonment. After adjusting for these and other factors using logistic regression, Northern Territory prisoners showed an average level of reimprisonment propensity (that is, it was not significantly different from the average across all jurisdictions).

Criminal career development

Developing an understanding of the frequency of offending, and the types of crimes committed by chronic offenders, may assist in crime prevention.

In the Prisoner Census, information is collected on only the most serious offence of sentenced prisoners, and the most serious charge for unsentenced prisoners. Analysis of criminal career development is based on the most serious offence/charge, referred to as the 'offence'.

People in the 1994-1997 release cohort were most likely to have been in prison for assault and acts intended to cause injury, and burglary. Illicit drug offences and theft were also common offence types for which prisoners were originally imprisoned.

Analysis of the repeat imprisonment dataset

The 1994-1997 release cohort is the group of prisoners who were released at least once between 1 July 1994 and 30 June 1997.

In the release cohort and the total prisoner population, around nine in ten prisoners were male, and about one-fifth were Indigenous. Among first-time prisoners, the median age when imprisoned was 28 years. A small proportion (less than 10%) of prisoners in the release cohort were aged 17-19 years when released from prison, while around one-third were aged 35 years and over. Around 40% of the prisoners were in New South Wales prisons.

Logistic regression is a type of multivariate analysis. This technique is used to show the effect that each individual factor has on the likelihood of a person being reimprisoned, when all other factors are held constant. For example, characteristics like state or territory of imprisonment and age may be associated with each other so that the association between jurisdiction and reimprisonment is a reflection of the age profiles of different states and territories, rather than a result of that jurisdiction itself. The multivariate analysis disentangles the effects of the following characteristics: sex; age at release; Indigenous status; prior imprisonment; state and territory of imprisonment; previous offence; and the length of the previous prison episode. This statistical technique is applied to the 1994-1997 group 10 years after release.

Prisoners released in 1994-1997, distribution of previous offence type(a)

Previous offence(a)	Proportion %
Homicide	3.1
Assault(b)	15.9
Sexual assault	8.8
Robbery	9.3
Burglary	14.9
Theft	11.1
Deception	5.7
Illicit drug offences	10.7
Weapons offences	0.3
Property damage	1.7
Public order offences	0.6
Road traffic offences	8.6
Offences against justice	8.2
Miscellaneous	1.0
Total prisoners	100.0
	no.
Total prisoners	28,600

(a) Previous offence refers to the offence related to the episode of imprisonment from which the prisoner was released during 1994-1997.

(b) Includes acts intended to cause injury.

Source: ABS data available on request

...how frequently were people reimprisoned?

Almost one-fifth (19%) of the 1994–1997 release cohort had been reimprisoned only once by June 30, 2007. One in ten were reimprisoned twice, 6% were reimprisoned three times, and a further 6% were reimprisoned four or more times.

...reimprisonment by offence type

The following analysis looks at patterns of specialisation in offence types and movements from one type of offence to another.

The reimprisonment rate varied according to the offence type for which the prisoner was originally imprisoned. Members of the 1994–1997 release cohort who had been in prison for burglary or theft had the highest reimprisonment rates (58% and 53% respectively). At the other end of the spectrum, people whose previous offence was illicit drugs or sexual assault and related offences had the lowest reimprisonment rates (24% and 21% respectively).

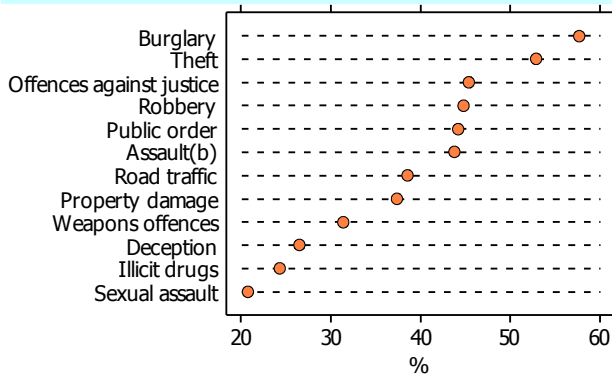
...specialisation

Offence specialisation was measured by taking the proportion of repeat prisoners whose reimprisonment was for the same offence as that for which they were originally imprisoned. Burglary had the highest rate of specialisation. Just over half (54%) of those previously imprisoned for burglary were reimprisoned for this same offence by June 30, 2007.

Other offence types with a high degree of specialisation (around 50%) included acts intended to cause injury, road traffic offences, illicit drugs and sexual assault and related offences.

Repeat prisoners tended to specialise in the offence types of burglary, illicit drug offences, acts intended to cause injury, road traffic offences, and sexual assault and related offences.

Prisoners released in 1994–1997, reimprisonment rates by 30 June 2007, by previous offence type(a)

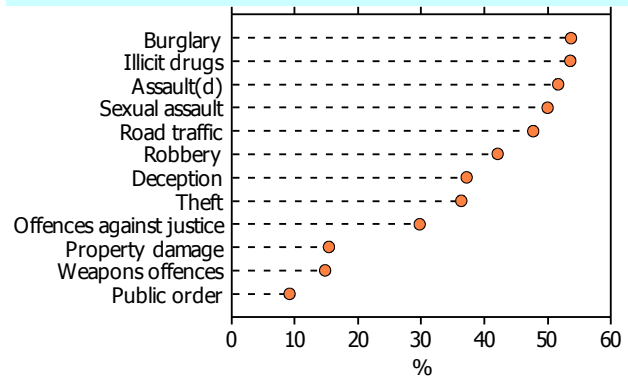


(a) Previous offence refers to the offence related to the episode of imprisonment from which the prisoner was released during 1994–1997.

(b) Includes acts intended to cause injury.

Source: ABS data available on request

Specialisation(a) by previous offence type(b), prisoners released in 1994–1997 who were reimprisoned by 30 June 2007(c)



(a) The ratio of reimprisonment for the same offence to total reimprisonment.

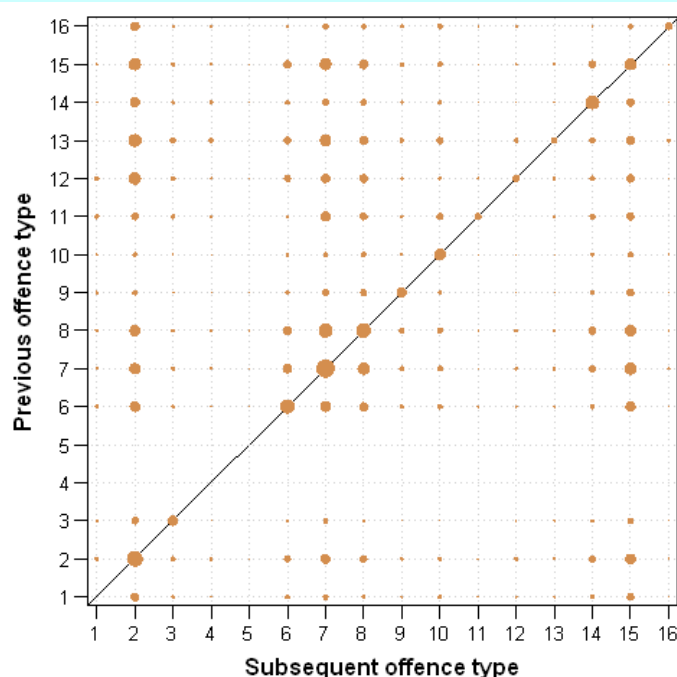
(b) Previous offence refers to the offence related to the episode of imprisonment from which the prisoner was released during 1994–1997.

(c) Data for weapons offences and public order offences are not published due to small numbers involved in the calculation.

(d) Includes acts intended to cause injury.

Source: ABS data available on request

Prisoners released in 1994-1997, probability of being reimprisoned for a certain offence type by 30 June 2007, by previous offence type



- | | |
|---------------------------------------|-----------------------------|
| 1 Homicides | 9 Deception |
| 2 Acts intended to cause injury | 10 Illicit drug |
| 3 Sexual assault and related offences | 11 Weapon offences |
| 4 Dangerous or negligent acts | 12 Property damage |
| 5 Abduction | 13 Public order |
| 6 Robbery | 14 Traffic offences |
| 7 Burglary | 15 Offences against justice |
| 8 Theft | 16 Miscellaneous |

Source: ABS data available on request

...offence type changes by repeat offenders

The probability of reimprisonment chart shows previous offence types along the vertical axis and subsequent offence types along the horizontal axis. The size of the circles are proportional to the probability that a person previously imprisoned for an offence was, at some later date, reimprisoned for the same or a different type of offence. In other words, the pattern along the diagonal indicates the probability of repeat imprisonment for the same offence, while vertical patterns in the matrix indicate progression into particular offence types.

There was a relatively high probability that people previously imprisoned for acts intended to cause injury, robbery, burglary or theft would later be reimprisoned for those same offences. In addition, these offences also attracted a high proportion of prisoners who were previously imprisoned for other offences.

Many offenders also tend to be reimprisoned for offences against justice at some stage. This can be reasonably assumed as attributable to breaches of justice orders. For example, prisoners may be paroled, seriously breach the parole conditions, and then are returned to prison.

Unless offenders started their criminal careers with sexual assault and related offences, deception, or illicit drug offences, they did not tend to commit this sort of crime later.

Endnotes

- 1 Roche, D., 1999, '[Mandatory Sentencing](#)' in *Trends & issues in crime and criminal justice Paper No. 138*, Australian Institute of Criminology, www.aic.gov.au.
- 2 Rawnsley, T., 2003, '[Working Paper No. 2003/02: Dynamics in Repeat Imprisonment: Utilising Prison Census data](#)', cat. no. 1351.0, ABS, Canberra, www.abs.gov.au.